



VALENCIA COUNTY
BOARD OF COUNTY COMMISSIONERS

RESOLUTION No 2023- 36

ADOPTING THE NATIONAL INCIDENT MANAGEMENT SYSTEM (NIMS) AND THE NATIONAL QUALIFICATION SYSTEM AS THE BASIS FOR ALL INCIDENT MANAGEMENT WITHIN THE VALENCIA COUNTY, NEW MEXICO

WHEREAS, the Board of County Commissioners met in a regularly scheduled meeting on Wednesday, May 17th 2023, at 5:00 p.m. in the Valencia County Administration Building 444 Luna Avenue, Los Lunas, New Mexico 87031; and,

WHEREAS, NMSA 1978, Section 3-18-1 (1972) provides that municipalities, and also counties pursuant to NMSA 1978, Section 4-37-1 (1995), have the power to "protect generally the property of its municipality and its inhabitants" and to "preserve peace and order"; and

WHEREAS, NMSA 1978, Section 12-10-5 (2007) provides that "[t]he governing bodies of the political subdivisions of the state are responsible for the all-hazard emergency management of their respective jurisdictions. Each political subdivision is authorized to establish, by ordinance or resolution, a local office of emergency management as an agency of the local government and responsible to the governing body, in accordance with the state emergency operations plan and program. Every local coordinator of emergency management shall be appointed by the governing body, subject to the approval of the state director of homeland security and emergency management, and the local coordinator shall have direct responsibility for carrying out all-hazard emergency management program of the political subdivision [] Each local organization shall perform emergency management functions within the territorial limits of the political subdivision within which it is organized."

WHEREAS, Homeland Security Presidential Directive (HSPD-5), directed the Secretary of the Department of Homeland Security to develop and administer a National Incident Management System (NIMS), initially published in March 2004 and then revised in October 2017; and,

WHEREAS, State of New Mexico Office of the Governor, Executive Order 2005-0014, designation of the National Incident Management System (NIMS) as the basis for all incident management in the State of New Mexico; and,

WHEREAS, the NIMS provides a consistent nationwide approach for Federal, State, Local, and Tribal governments, the private sector, and non-governmental organizations (NGO) to work together to prepare for, respond to, recover from, and mitigate domestic incidents, emergencies, and disasters regardless of cause, size, or complexity; and,

WHEREAS, the NIMS provides the most efficient and effective incident management, standardized terminology, standard organizational structures, interoperable communications, consolidated action plans, unified command structures, uniform personnel qualification standards, uniform standards for planning, training, and exercising, comprehensive resource management, and designated incident facilities during emergencies and-or disasters; and,

WHEREAS, the NIMS standardized procedures have been included in the Valencia County Comprehensive Emergency Management Plan adopted by Resolution 2020-07, which incorporated managing personnel, communications, facilities and resources; and,

WHEREAS, Presidential Policy Directive (PPD-8) requires the Federal Department of Homeland Security to coordinate with local governments to facilitate an integrated capabilities-based approach to preparedness, which includes a planning framework for prevention, protection, response, recovery, and mitigation with common terminology and approach using NIMS.

WHEREAS, FEMA was tasked with implementing 6 USC 320 Credentialing and Typing in the Post-Katrina Emergency Management Reform Act (PKEMRA) and developed the National Qualification System (NQS). The NQS provides: Foundational guidelines for jurisdictions on the qualification of personnel resources within the National Incident Management System (NIMS); provides a common language and standardized approach for qualifying, certifying, and credentialing incident management and support personnel; and Tools for jurisdictions and organizations to share resources seamlessly. The ability to provide mutual aid accurately and rapidly is critical during disasters, but mutual aid partners often lack a common language and standardized approach to support the sharing of qualified personnel. Using the NQS ensures personnel deploying have demonstrated the minimum capabilities to perform the duties of their assigned incident roles.

WHEREAS, Valencia County will implement the National Qualification System in a phased approach in accordance with the guidelines that FEMA has outline in the National Qualification System (NQS) Implementation Objectives Fact Sheet.

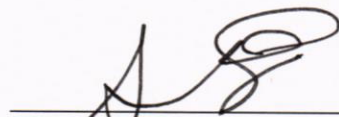
WHEREAS, The NQS implementation Objectives will reflect the concepts and principles contained in NQS doctrine and aim to promote consistency in NQS implementation nationwide. The NQS implementation Objectives provides guidance for the implementation in the 2021 Emergency Management Performance Grant (EMPG) Notice of Funding Opportunity. EMPG Program recipients are strongly encouraged to implement components of the NQS and may use their EMPG Program funds to support NQS implementation efforts. Beginning in Fiscal Year 2022, FEMA intends to make NQS implementation a requirement of award for EMPG Program funding. In a phased approach over four years, EMPG recipients should work toward achieving each of the objectives listed in this document in order to be considered NQS-compliant. For the purposes of these Implementation Objectives, "incident workforce" is defined as frequently deployed incident management, incident support or emergency management personnel, as


identified by the jurisdiction. For purposes of these Implementation Objectives, FY22 is Phase 0 during which only the 50 states, the District of Columbia, and Puerto Rico develop an Implementation Plan. All other jurisdictions may begin working toward implementation. In FY23, during Phase 1, all jurisdictions begin development of their implementation plans. By FY24, Phase 3, all jurisdictions will have completed an Implementation Plan and begun implementing NQS.

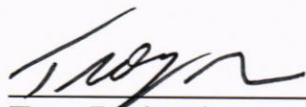
NOW THEREFORE BE IT RESOLVED, that the Board of County Commissioners of Valencia County hereby adopts the National Incident Management System (NIMS) and the National Qualification System (NQS) as the standardized procedures for managing personnel, communications, facilities, and resources to facilitate an effective and efficient capabilities-based approach to preparedness, which includes prevention, protection, response, recovery, and mitigation.

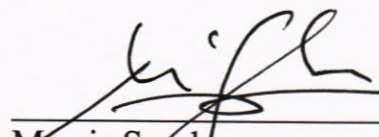
BOARD OF COUNTY COMMISSIONERS

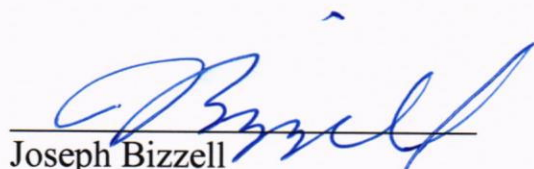
APPROVED, ADOPTED, AND PASSED on this 17th day of May, 2023



Gerard Saiz
Chair, District I

Jhonathan Aragon
Vice-Chair, District V

Troy Richardson
Commissioner, District II

Morris Sparkman
Commissioner, District III

Joseph Bizzell
Commissioner, District IV



Attest:

Mike Milam

Mike Milam

Valencia County Clerk

National Qualification System Implementation Objectives

FEMA was tasked with implementing 6 USC 320 Credentialing and Typing in the Post-Katrina Emergency Management Reform Act (PKEMRA) and developed the National Qualification System (NQS). The NQS provides:

- Foundational guidelines for jurisdictions on the qualification of personnel resources within the National Incident Management System (NIMS);
- A common language and standardized approach for qualifying, certifying, and credentialing incident management and support personnel; and
- Tools for jurisdictions and organizations to share resources seamlessly.

The ability to provide mutual aid accurately and rapidly is critical during disasters, but mutual aid partners often lack a common language and standardized approach to support the sharing of qualified personnel. Using the NQS ensures personnel deploying have demonstrated the minimum capabilities to perform the duties of their assigned incident roles.

Benefits of NQS Implementation

By using the same terminology and qualification criteria, Authorities Having Jurisdictions (AHJs) can:

- Request and deploy personnel who have the qualifications needed for the job;
- Supplement their teams with confidence; and
- Strengthen their recruitment, hiring, training and professional development programs.

Emergency Management Performance Grant

The NQS Implementation Objectives reflect the concepts and principles contained in NQS doctrine and aim to promote consistency in NQS implementation nationwide. The NQS Implementation Objectives provides guidance for implementation in the 2021 Emergency Management Performance Grant (EMPG) Notice of Funding Opportunity.

EMPG Program recipients are strongly encouraged to implement components of the NQS and may use their EMPG Program funds to support NQS implementation efforts. Beginning in Fiscal Year 2022, FEMA intends to make NQS implementation a requirement of award for EMPG Program funding. In a phased approach over four years, EMPG recipients should work toward achieving each of the objectives listed in this document in order to be considered NQS-compliant.



FEMA

National Qualification System (NQS) Implementation Objectives Fact Sheet

For the purposes of these Implementation Objectives, “incident workforce” is defined as **frequently deployed** incident management, incident support or emergency management personnel, as identified by the jurisdiction. For purposes of these Implementation Objectives, FY22 is Phase 0 during which only the 50 states, the District of Columbia, and Puerto Rico develop an Implementation Plan. All other jurisdictions may begin working toward implementation. In FY23, during Phase 1, all jurisdictions begin development of their implementation plans. By FY24, Phase 3, all jurisdictions will have completed an Implementation Plan and begun implementing NQS.

Federal departments and agencies can refer to the [NIMS Implementation Objectives for Federal Departments and Agencies](#) for information about NQS implementation.

NQS Guidance and Tools

FEMA provides NQS guidance and tools to assist the AHJ and to help ensure the integrity of the resource management and mutual aid system.

- The 2017 NIMS Guideline for the National Qualification System provides guidance on building and maintaining a process for creating a deployable workforce of qualified, certified and credentialed personnel to manage and support incidents of all types and sizes.
- NQS Job Title/Position Qualifications define the minimum criteria that personnel serving in specific incident-related positions must attain before deploying to an incident.
- NQS Position Task Books (PTBs) identify the competencies, behaviors and tasks personnel must demonstrate to qualify for specific incident-related positions.
- Emergency Operations Center (EOC) Skillsets provide a modified PTB approach to qualify EOC personnel while remaining flexible to accommodate diverse EOC organizational structures.
- OneResponder and Other Supporting Technology provide tools that jurisdictions and organizations can use to implement qualification and certification processes.

NQS Implementation Phase

| NQS Implementation Phase Objectives | |
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| Phase 0: NQS Implementation Objectives for FY22 | Example Indicators |
| <ul style="list-style-type: none"> Only the 50 States, the District of Columbia and Puerto Rico shall work toward implementation of NQS by developing an Implementation Plan, using the FEMA-provided two-page template. The Implementation Plan will identify a jurisdiction's timeline for implementing NQS by FY25. All other jurisdictions are encouraged to begin working toward identifying, at a minimum, frequently deployed positions and implementation but will not be required until FY23. | <ul style="list-style-type: none"> Completion of a jurisdiction implementation plan. Identification of implementation challenges. |
| Phase 1: NQS Implementation Objectives for FY23 | Example Indicators |
| <ul style="list-style-type: none"> All jurisdictions shall work toward implementation of NQS by developing an Implementation Plan, using the FEMA-provided two-page template. Jurisdictions that began implementation in FY22 shall have designed and adopted organizational qualification system procedures, a certification program and credentialing standards for incident workforce personnel in alignment with the NIMS Guideline for the National Qualification System. | <ul style="list-style-type: none"> Completion of a jurisdiction implementation plan. Identification of implementation challenges. Qualification policies and procedures approved by the jurisdiction. Procedures may include: <ul style="list-style-type: none"> Establishment of a Qualification Review Board, or equivalent review processes for incident workforce personnel qualifications. Individual and team coach and evaluation processes for incident workforce personnel qualifications. |
| Phase 2: NQS Implementation Objectives for FY24 | Example Indicators |
| <ul style="list-style-type: none"> All jurisdictions shall have designed and approved organizational qualification system procedures, certification program and credentialing standards for incident workforce personnel in alignment with the NIMS Guideline for the National Qualification System. Jurisdictions that began implementation in FY22 shall have issued position task books (PTBs) to incident workforce personnel, as designated by the jurisdiction, and ensure incident workforce personnel show progress in working towards task endorsements and minimum training requirements. In FY24, all jurisdictions partially satisfy the requirement by ensuring incident workforce personnel, which they designate, meet the | <ul style="list-style-type: none"> Qualification policies and procedures approved by the jurisdiction. Minimum criteria that trainees must meet to be qualified in a specific position is outlined in the NQS Job Title/Position Qualification. PTB issuance and completion data. Adoption of a resource management system such as OneResponder, which is a web-based application hosted in a cloud environment. It allows AHJs to management qualifications of personnel. |

| NQS Implementation Phase Objectives | |
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| <p>minimum training requirements from the Job Title/Position Qualification.</p> <ul style="list-style-type: none"> ▪ Jurisdictions that began implementation in FY22 shall have issued PTBs to incident workforce personnel, which they designate, and ensure incident workforce personnel show progress in working towards task endorsements and minimum training requirements ▪ Jurisdictions shall use a resource management or qualification tool system to track the qualification, certification and credentialing of incident workforce personnel. | |
| Phase 3: NQS Implementation Objectives for FY25 | Example Indicators |
| <ul style="list-style-type: none"> ▪ All jurisdictions shall have issued PTBs to incident workforce personnel, which they designate, and ensure incident workforce personnel show progress in working towards task endorsements and minimum training requirements. | <ul style="list-style-type: none"> ▪ PTB issuance and completion data. |